« GMSARN International Conference 2009 » Ha Long Bay, Vietnam, 25-27 November 2009

#### **Barriers to the adoption of cleaner and energy efficient technologies in Vietnam**

Nhan T. Nguyen<sup>a,b</sup>, Minh Ha-Duong<sup>a</sup>, Thanh C. Tran<sup>b,c</sup>, Ram M. Shrestha<sup>d</sup>, and Franck Nadaud<sup>a</sup>

 <sup>a</sup>Centre International de Recherche sur l'Environnement et le Développement, CIRED-CNRS. Campus du Jardin Tropical, 45bis ave. de la Belle Gabrielle, 94736 Nogent-sur-Marne, France.
 Tel: +33 01 43 94 73 65 Fax: +33 1 43 94 73 70. Corresponding author: <u>nhan@centre-cired.fr</u>.
 <sup>b</sup>Institute of Energy of Vietnam, 6 Ton That Tung str, Dong Da district, Ha Noi, Vietnam.
 <sup>c</sup>Department of Physics, The Royal Institute of Technology, Sweden
 <sup>d</sup>Energy Program, Asian Institute of Technology, Bangkok, Thailand.

#### Introduction

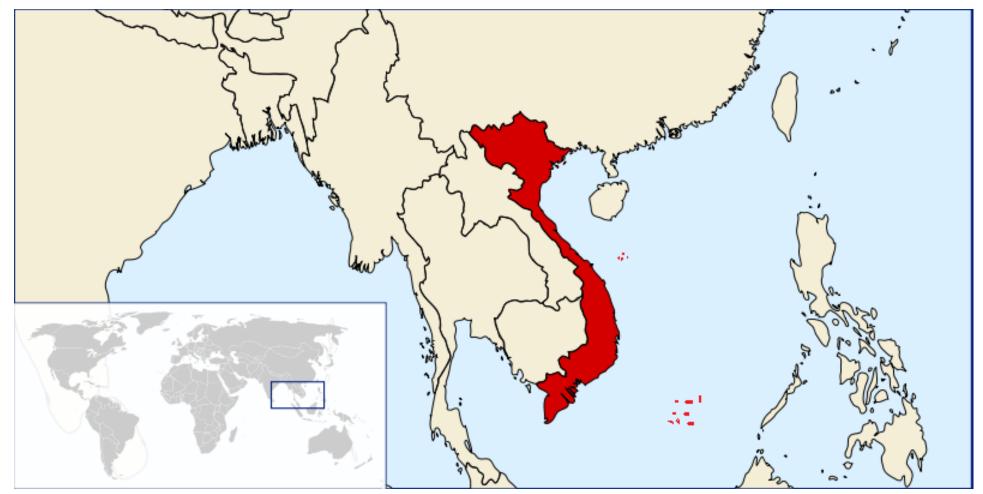
Because of both economic and environmental reasons, the need for a more efficient usage of more diverse energy sources in Vietnam's power sector has been concerned by experts.

However, there exist barriers to prevent the adoption of cleaner and energy efficient technologies in practice.

#### Outline

- 1. Vietnam power sector up to 2030
- 2. Analysis of major barriers: 1<sup>st</sup> survey
- 3. Analysis of policies and measures: 2<sup>nd</sup> survey
- 4. Data and questionnaire samples
- 5. Results

# 1. Present situation and trends



#### 7.6%yr<sup>-1</sup> GDP Growth, 2000-200

Sector	2000	2001	2002	2003	2004	2005	2006	2007
Agriculture, Forest & Fishing	4,63	2,98	4,06	3,2	4,36	4,0	3,7	3,4
Industry & Construction	10,1	10,4	9,4	10,3	10,2	10,6	10,4	10,6
Service	5,32	6,1	6,54	6,57	7,26	8,5	8,3	8,7
Total	<b>6,8</b>	<b>6,9</b>	<b>7,0</b>	<b>7,2</b>	7,8	8,4	8,2	<b>8,5</b> 5

Source: General Statistics Department of Vietnam, 2008

#### Power generation grows faster than GDP

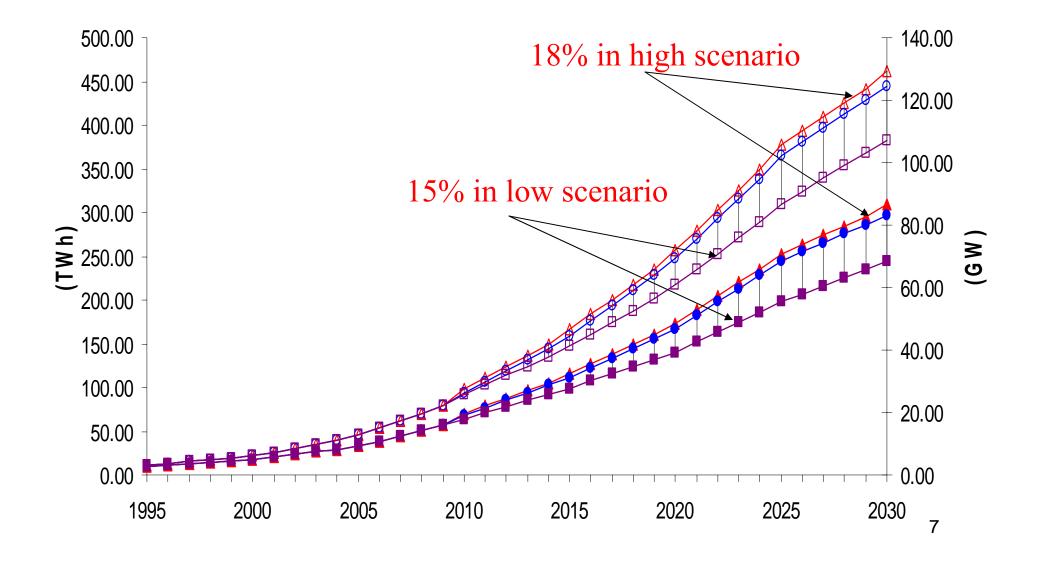
**Installed capacity** in 2007 **Generation** in 2007 Average annual growth rate

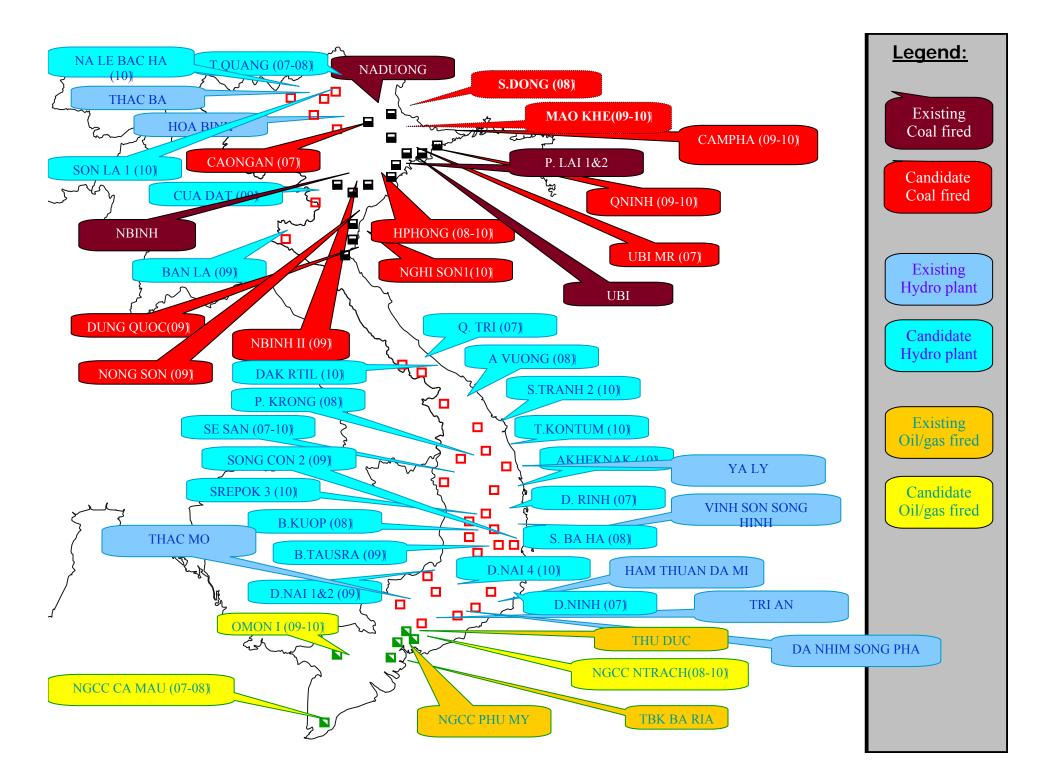
Total generation (2000-2007) Thermal generation (2000-2007)

13512 MW68.7 TWh19.3%22.7%

Source: Institute of Energy of Vietnam, 2008

#### Electricity demand forecast to Source: Institute of Energy of Vietnam, 2006





### **Policy Options**

- \* Improve energy efficiency→ barriers to advanced cleaner coal-fired technologies (PFBC, IGCC) to be discussed.
- \* Develop renewable energy sources→ barriers to small hydro, geothermal technologies to be discussed.
- \* Develop nuclear power  $(2020 \rightarrow)$
- \* Import electricity (Laos, Cambodia, China,  $2010 \rightarrow$ )
- \* Import coal (Australia, Indonesia,  $2015 \rightarrow$ )
- \* Import natural gas (ASEAN pipeline, 2016 $\rightarrow$ )

#### 2. Analysis of barriers: 1<sup>st</sup> survey

Step1: identification of relevant major barriers from literature and research survey based on interviewed discussions with key experts/stakeholders.

Step2: ranking process based on interviewees' opinions/judgments using analytical hierarchy process (AHP).

+ ranking priority (importance) among involved interviewed key actor groups.

+ ranking 5 criteria for evaluating barriers.

+ ranking barriers for each technology, each criterion, and each expert/stakeholder then aggregating within each group.

+ ranking results for major barriers were obtained by aggregating weights of criteria and various interviewed actor groups.

10

Step3: to synthetically analyze results for the major barriers.

#### The Analytical Hierarchy Process

The analytical hierarchy process (AHP) is a structured technique to help dealing with complex decisions developed by L. Saaty in 1970s.

The basic step is pair-wise comparison of two so-called stimuli, two alternatives under a given criterion, for instance, or two criteria.

AHP computes estimation of priority weights of a set of criteria or alternatives from a square matrix of pair-wise comparison  $A = [a_{ij}]$ . The normalized weight w<sub>i</sub> of its *i*<sup>th</sup> element is given as:

$$w_i = a_{ij} / \left( \sum_{k=1}^n a_{kj} \right) \forall_k = 1, 2...n$$

5 criteria used for ranking barriers: (i) monetary cost to remove barriers, (ii) level of efforts required creating awareness, (iii) level of political or bureaucratic efforts needed to remove barriers, (iv) level of impact of adoption, and (v) life of barriers. Expert Choice, 2000 software used for raking process.

#### 3. Analysis of policies: 2<sup>nd</sup> survey

Step1: identification of suitable policies and measures (PAMs) to overcome barriers from literature and research survey based on interviewed questionnaire.

Step2: using AHP to rank policy evaluation criteria based on interviewed experts' opinions/judgments.

Step3: each PAM is evaluated for each technology under various specified criteria by individual expert. The subjective judgments are qualitative into scores, for instance: "poor" = 1, "good" = 2, "very good" = 3 and "excellent" = 4.

Step4: total weighted average scores for each PAM of each technology are aggregated by a criteria/policy matrix method. Desirable PAMs are those garnered > 50% in total weighted score  $\Rightarrow$  recommendations made.

#### Criteria/policy matrix method

The mathematical expression of this method is given:

$$S^{j,k} = \sum_{i=l} \frac{1}{n} \times a_i^{j,k} \quad (1) \qquad p^j = \sum_k w_k \times S^{j,k} \quad (2)$$

*i* is expert interviewed; *j* is policy alternative; *k* is the criterion for evaluation of policy alternatives; *n* is the number of interviewees; *a* is evaluated score given to policy alternative by interviewees;  $S_{j,k}$  is average evaluated score given to policy alternative;  $w_k$  is the weight of evaluation criterion *k* calculated by AHP; *p* is total aggregated weighted average score to each policy alternative.

Evaluation criteria: (i) anticipated effectiveness, (ii) economic consideration (cost of policy implementation), (iii) macro-economic consideration, (iv) political acceptability, (v) administration feasibility.  $\Rightarrow$  these criteria are score-weighted using the AHP.

#### 4. Data and questionnaire samples

Data used: literatures, country studies/reports, discussions with experts in the field through the survey done by National Institute of Energy.

Questionnaire: pair-wise comparison matrix was converted into question tables in the questionnaire. They were distributed in a balanced ratio.

**Experts/stakeholders**: MOIT, MONRE, MPI, EVN, IE, Electric Utility, Polytechnic Institutes, private companies, and manufactures/suppliers.

Priority ranked	Key expert groups	Numbers of respondents	Priority weight calculated by AHP	Except few inconsistent responses, we
1	Energy experts	10	0.213	collected 37
2	Policy makers	7	0.199	qualified samples
3	Environment experts	6	0.196	over the total 62
4	Project developers and power facilities owners	6	0.155	ones distributed to experts.
5	Manufactures/suppliers	4	0.131	
6	Users of electricity	4	0.106	
Total		<i>n</i> =37	1	14

#### 5.1. Results of survey 1<sup>st</sup>

For renewables:

+ financial/infrastructure, institutional constraints, and deficiencies in government policy as primary barriers to small hydro.

+ information/technical know-how, R&D and industrial capability, weak policy framework as predominant barriers against geothermal.

For cleaner coal: weak industrial capability/lack of technical know-how, scarcity of financial resources and inadequate current electricity tariff as dominant barriers.

Another finding: although institutional and policy barriers not ranked as highest score-weighted by AHP but both considered as the "*must-be-overcome*" *barriers* by interviewed respondents.

#### 5.2. Results of survey 2<sup>nd</sup>

Overall for renewables and cleaner coal:

+ improving local R&D
 + promoting joint-ventures foreign companies
 + reforming investment policy and legislation
 + establishing information, training centre

For renewables:

+ a national goal/wide cost sharing system, codes and standards.
+ regulations for grid connected power purchasing agreement.
+ developing indigenous projects under the CDM.

#### For cleaner coal:

+ tax incentives, soft loans, financing projects through the CDM.

+ carbon tax suggested to promote building up of CCTs.

#### Policy recommendations

The Government is viewed as a key market enabler:

+ more investment for R&D activities to enhance local R&D capacity.

+ reforming institutional and regulatory framework for the electric power industry.

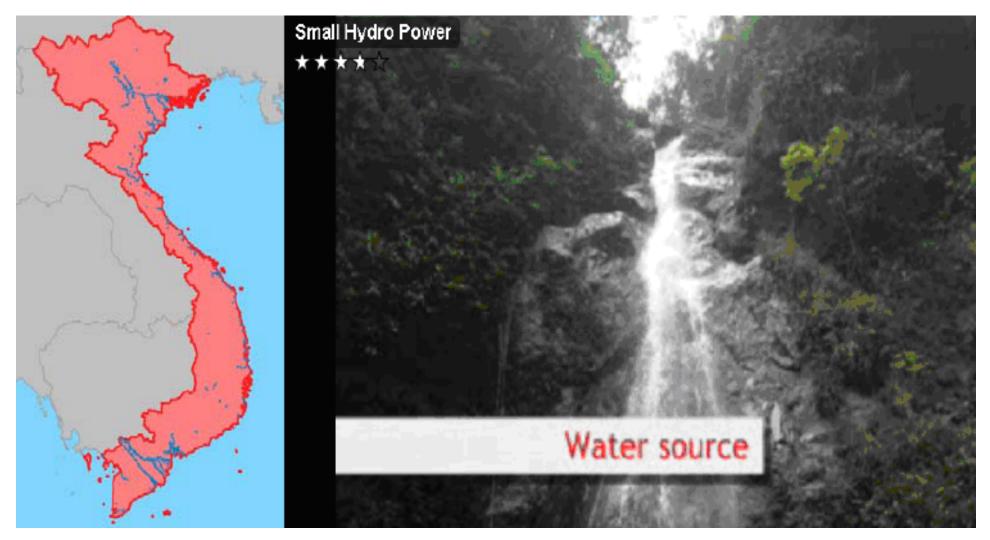
#### Can we overcome these barriers?



But entirely depends on how much is the Government's efforts!!!!!

### 1/2 minute for photo section

## Vietnam has ample resources of small hydro potential for generating electricity



Sources: Small-Hydro Atlas, 2009 and RCEE, 2009

#### lots of mini hydropower stations are selfinvested and managed inefficiently by individuals with old, backward technologies



Sources: RCEE, 2009 and RR Energy, 2009

most of renewable resources (small hydro and geothermal) are located in remote areas that cause difficulties in investigation, construction, and operation of the projects



Sources: RCEE, 2009 and Daylife photo, 2009

#### Vietnam is endowed with geothermal energy potential, located in remote areas but this has been unexploited yet for generating electricity





Sources: GENI, 2009 and VFEJ, 2009

#### Ninh Binh conventional coal-fired power plant was constructed over 20 years ago with backward technology and been under operation



Sources: RCEE, 2009 and Daylife photo, 2009

The end!

#### Barriers ranking by AHP: RETs

	Actor groups une	equally prioritized
Barriers of selected technologies	Weight	Ranking
Small hydro technology		
Lack of capital investment and scarcity of financial resources	0.214	1
Low capability of technological development and lack of domestic equipment suppliers/services	0.210	2
Weak Government policy and regulatory frameworks for clean energy development	0.205	<u>3</u>
Multiplicity authorities, insufficient local capability to develop and operate the networks	0.205	<u>4</u>
Lack of information on national energy resources potential	0.166	<u>5</u>
Geothermal technology		
Lack of information and awareness about technical know-how, technological development and national resource potential	0.213	1
Weak level of scientific, technological and industrial capability	0.204	2
Insufficiency of incentive measures and promotion policies, regulatory framework	0.200	<u>3</u>
Geothermal energy sources are distributed in remote areas	0.198	<u>4</u> 27
High electricity production cost of geothermal technology	0.185	<u>5</u>

#### Barriers ranking by AHP: CCTs

Barriers of selected technologies	Actor groups unequally prioritized		
	Weight	Ranking	
Cleaner Coal-fired technologies			
Weak level of science and technology, insufficient industrial capability, and difficulty in technology transfer	0.235	<u>1</u>	
High initial investment cost and high production price	0.221	2	
Lack of technical know-how and technological development information	0.197	<u>3</u>	
Scarcity of financial resources	0.174	<u>4</u>	
Inadequate current electricity pricing system	0.173	<u>5</u> <sup>28</sup>	

#### Small hydro: criteria/policy analysis

Criteria	Weighted scores of	Weighted scores for policies and measures					
Cinteria	criteria	PM1	PM2	PM3	PM4	PM5	
Anticipated effectiveness	0.363	1.452	0.363	0.726	0.363	1.452	
Economic consideration	0.214	0.214	0.642	0.428	0.856	0.214	
Macro-economic consideration	0.169	0.338	0.338	0.676	0.169	0.676	
Political acceptability	0.131	0.131	0.393	0.524	0.131	0.262	
Administration feasibility	0.123	0.369	0.123	0.246	0.431	0.123	
Total weighted average score	1	2.504	1.859	2.600	1.950	2.727	
Weighted average score (%)	-	62.6	46.5	65.0	48.7	68.2	
Ranking results	-	<u>3</u>	<u>5</u>	<u>2</u>	<u>4</u>	<u>1</u>	

<u>Note</u>: [PM1]: Financial aids and other forms of financial incentives; [PM2]: Priority development of local and remote area economy; [PM3]: Enhancing investment policy and legislation for power sector development; [PM4]: Establishing policy consulting, technical-support, training centers; [PM5]: Improving R & D, establishing joint-ventures companies.

#### Geothermal: criteria/policy analysis

Criteria	Weighted scores of	Weighted scores for policies and measures				
Criteria	criteria	PM1	PM2	PM3	PM4	PM5
Anticipated effectiveness	0.363	0.726	1.089	0.363	0.363	1.452
Economic consideration	0.214	0.535	0.428	0.428	0.214	0.214
Macro-economic consideration	0.169	0.169	0.507	0.169	0.338	0.676
Political acceptability	0.131	0.262	0.524	0.131	0.262	0.393
Administration feasibility	0.123	0.369	0.246	0.369	0.123	0.246
Total weighted average score	1	2.061	2.794	1.46	1.3	2.981
Weighted average score (%)	-	51.5	69.9	36.5	32.5	74.5
Ranking results	-	<u>3</u>	<u>2</u>	<u>4</u>	<u>5</u>	<u>1</u>

<u>Note</u>: [PM1]: Implementing carbon tax; [PM2]: Enhancing investment policy and legislation for power sector development; [PM3]: Establishing policy consulting, technical-support, training centers; [PM4]: <sup>3</sup>Priority development of local and remote area economy; [PM5]: Improving R & D and establishing joint-ventures.

#### Cleaner coal: criteria/policy analysis

Criteria	Weighted scores of	Weighted scores for policies and measures				
Cinteria	criteria	PM1	PM2	PM3	PM4	PM5
Anticipated effectiveness	0.363	1.452	0.726	1.089	0.363	0.726
Economic consideration	0.214	0.214	0.856	0.214	0.428	0.642
Macro-economic consideration	0.169	0.507	0.169	0.676	0.338	0.169
Political acceptability	0.131	0.524	0.262	0.524	0.262	0.131
Administration feasibility	0.123	0.246	0.492	0.123	0.246	0.492
Total weighted average score	1	2.943	2.505	2.626	1.637	2.16
Weighted average score (%)	-	73.6	62.6	65.7	40.9	54.0
Ranking results	-	<u>1</u>	<u>3</u>	<u>2</u>	<u>5</u>	<u>4</u>

<u>Note</u>: [PM1]: Enhancing investment policy and legislation for power sector development; [PM2]: Financial incentives including increased electricity price; [PM3]: Improving R & D and establishing joint-ventures; <sup>3</sup>[PM4]: Establishing policy consulting, technical-support, training centers; [PM5]: Implementing of environmental taxation.

# Potential of renewable sources: assessment until end of 2007

Energy resources	Economical potential	Current development until end of 2007	Future development planned up to 2025 by Vietnamese agencies	Remarks
Large hydro (>30 MW)	18-20 GW	4793 MW	16.6 GW by 2020	( <sup>1</sup> ) This potential includes small hydro and back-up
Small hydro (<30 MW)	2-4 GW	611 MW (1)	2.5-3.2 GW	diesel capacity; ( <sup>2</sup> ) This economical potential is estimated for electricity
Mini hydro (<1 MW)	100 MW			generation and heating purposes; $(^3)$ This
Hydro pump	10.2 GW	Negligible	10.2 GW	economical potential of
storage Geothermal	1.4 GW (²)	Negligible	300-400 MW by 2020	wind energy is estimated with different feed-in
Wind energy	120.5 GW ( <sup>3</sup> )	Negligible	500 MW	tariffs varying from 5 to 8 \$cent/kWh; (4) In the southern and central
Solar energy	(4)	Negligible	2-3 MW	areas, solar radiation
Biomass (rice husk, paddy straw+ bagasse)	1000 MW	158 MW	500 MW	levels range from 4 to 5.9 kWh/m <sup>2</sup> /day uniformly distributed throughout the year. The
Wood residue	100 MW	Negligible		solar energy in the north estimated to vary from
Municipal waste	230 MW	Negligible	100 MW	2.4 to 5.6 kWh/m²/day 32

Sources: Nguyen and Ha-Duong, 2009; Institute of Energy, 2008

# Pair-wise comparison scale for the AHP preference

Verbal judgment of ranking	Numeric al rating	Explanation
Equal important	1	Two activities contribute equally to the objective.
Moderate importance of one over the other	3	Experience and judgment slightly favor one activity over another.
Essential or strong importance.	5	Experience and judgment strongly favor on activity over another.
Very strong importance.	7	An activity is strongly favored and its dominance demonstrated in practice.
Extreme importance.	9	The evidence favoring one activity over another is of the highest possible order of affirmation.
Intermediate values between the two adjacent judgments	2,4,6,8	When compromise is needed.

Source: L. Saaty (2006)