

Carbon storage: the economic efficiency of storing CO₂ in leaky reservoirs*

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Abstract

Fossil fuels can be used with minimal atmospheric emissions of carbon dioxide by capturing and storing the CO₂ away in geologic structures. However, stored CO₂ can leak back to the atmosphere reducing the utility of this technology. To explore the trade-offs between discounting, leakage, the cost of sequestration and the energy penalty (the energy necessary to capture, transport and inject carbon underground), we derive analytic expressions for the value of leaky CO₂ storage compared to perfect storage when storage is a marginal component of the energy system. If the annual leak rate is 1% and the discount rate is 4%, for example, then CO₂ mitigation using leaky storage is worth 80% of mitigation with perfect storage. Using an integrated assessment numerical model (DIAM) to explore the role of leakage when CO₂ storage is non-marginal, we find that a leakage rate of 0.1% is nearly the same as perfect storage while a leakage rate of 0.5% renders storage unattractive. The possibility of capturing CO₂ from the air, not only from flue gases, makes storage with higher leakage rates interesting. Finally, we speculate about the role of imperfect carbon storage in carbon accounting and trading.

1 Carbon storage

1.1 Introduction

Geologic carbon storage is a means of storing carbon dioxide (CO₂) away from the atmosphere by injecting it at depths greater than about 1 km into porous sedimentary formations using technologies derived from the oil and gas industry (Holloway 2001, Herzog2001, Bachu 2001). Natural underground reservoirs have held natural CO₂ in place for thousands of years, but leakage does and will occur. Each year a fraction of the gas stored underground can be expected to return to the atmosphere. The purpose of this work is to discuss economic implications of leakage.

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Geologic CO₂ storage might enable the use of fossil fuels without contributing to climate change. Doing so requires a set of technologies for capture, transportation and injection of CO₂. While much is uncertain about future technology and its costs, the multiplicity of technical options and the fact that most if not all of the component technologies have already been demonstrated at commercial scale strongly suggests that capture and storage is a viable near-term option for managing CO₂ emissions. The cost of capture generally dominates the cost of transport and injection. In the electric sector, previous studies suggest that the cost of avoiding CO₂ emissions using these methods is in order of 50 to 150 \$/tC (Johnson et al. 2003, Herzog 1999).

The long-range transportation of CO₂ and its injection into deep underground reservoirs is comparatively well understood: The upstream oil and gas industry routinely injects CO₂ underground to enhance oil recovery (CO₂-EOR). A bit more than two thousand kilometers of CO₂ pipelines have been laid in Texas to provide for CO₂-EOR. In these operations the goal is to maximize oil return and minimize the carbon left underground so that it can be re-used, since operators must pay for the CO₂. Yet at the end of an EOR operation a major fraction of CO₂ purchased remains underground.

Industrial experience with CO₂-EOR and with the disposal of CO₂-rich acid gas streams, as well as related experience with natural gas storage and the underground disposal of other wastes, suggests that this technology can be implemented with acceptable local risk and that it could therefore play a significant role as a response to the challenge of global warming. This is why geologic carbon storage has become more and more relevant as a climate policy option during these last five years. Section 2 extends this introduction with a short review of the literature on leakage.

We assess the economic implications of CO₂ storage in leaky reservoirs from two perspectives. First, in Section 3, we take a micro-economic viewpoint, considering only the cost effectiveness of mitigation options while assuming that storage is a marginal component of the energy system. We assess the relative value of perfect and imperfect storage, or equivalently of imperfect storage and a non-carbon alternative energy source that is adopted to mitigate CO₂ emissions. An efficiency ratio involving the leakage rate, the discount rate, and the energy intensity of storage is derived to compare the two technologies.

Second, in Section 4 we address the economics of leakage when CO₂ storage plays a significant (non-marginal) role in the energy system so that the flux of leaking CO₂ can be large compared to emissions from other sources. This analysis adopts the perspective of optimal climate policy in which trade-offs between costs and benefits play out over time. The problem of finding the efficient mix of two abatement technologies (one being carbon capture and storage) is solved using a numeric optimization model: DIAM. Simulations of optimal long-term global CO₂ trajectories confirm the orders of magnitude previously found: a leak rate of one tenth of a percent per year is roughly equivalent to perfect storage. For higher leak rates, the availability of air capture can make a significant difference.

The last section discusses policy implications for regulating storage activities.

2 Discussions about leakage

Natural analogues show that carbon dioxide can remain trapped underground for very long periods, but they also show that releases can lead to serious local environmental consequences. Excess local concentration of CO₂, for example, can lead to acidification of ground-water, and elevated carbon dioxide concentration in soils can kill plants. While local environmental issues are certainly important they will be ignored here, as this paper is concerned about the global implications of leakage.

Current research can be organized into two categories: descriptive and normative. The descriptive research tries to predict the magnitude of leakage, studying for example rock formations, existing wells, or natural and artificial analogues. The normative approach asks “how small is small enough”, framing the problem as a question of resource management over time. Our focus is on the normative problem, but we first review some of the descriptive literature.

2.1 Describing leakage

Both Jimenez (2002) and Celia et al. (2002) explore the mechanisms of leakage. They stress that leakage is possible through or along existing wells, stating for example that in the state of Texas in the United States, more than 1,500,000 oil and gas wells have been drilled. Precisely assessing the status of these wells is difficult since more than one-third have been abandoned, some more than a century ago. The authors conclude that transport models for leakage analysis must include proper representation of existing wells.

Saripalli et al (2002) presents a risk-assessment pointing out that cap-rock integrity, leading to slow leakage, is a greater cause of concern than the risk of catastrophic failure at the well head during the injection process. This does not contradict the previous point that existing wells are an important factor that compromise cap-rock integrity.

The comparative study by Benson et al. (2002) confirms both these ideas: “Long industrial experience with CO₂ and gases in general shows that the risks from industrial sequestration facilities are manageable using standard engineering controls and procedures. [...] On the other hand, our understanding of and ability to predict CO₂ releases and their characteristics in any given geologic and geographic setting is far more challenging”. They also state that in natural gas storage projects, “in the vast majority of cases, leakage is caused by defective wells (poorly constructed or improperly plugged abandoned wells)”.

2.2 How small is small enough? Geophysical aspects.

On the normative point of view, Hepple et al. (2002) and Pacala (2002) assessed the maximum leakage (or seepage) rates that would be compatible with stabilization of the atmospheric carbon dioxide concentration. Both studies find that residence times greater than 1000 years (in other words, seepage rates less than 0.1 per cent per year) allow for an effective storage policy. But the later study finds that mean residence time as low as a hundred years could still allow one to meet a stringent environmental target,

whereas the former states that with few exceptions, a one percent per year leakage rate is unacceptably high.

This difference can be traced to different assumptions on the long term evolution of the mean leakage rate. Pacala assumes that injection is randomly distributed across a collection of heterogeneous unlimited reservoirs. Consequently in the long run the fraction of carbon remaining in the less leaky reservoirs increases, so the average leak rate decreases. On the contrary, Hepple et al. assume that reservoirs have limited capacity, so as very large quantities of CO₂ are sequestered underground, the probability of selecting less favorable sites with higher leak rates will increase.

2.3 How small is small enough? Economic aspects.

Herzog (2003:) calculate the storage effectiveness for injecting CO₂ at various depths in the ocean. Their analysis can be transposed directly to geological storage, since deeper oceanic injection is equivalent to less leaky reservoirs. They use a Hotelling model, in which the critical parameter is the long-term evolution of the marginal damages from climate change, assumed to be equal to the carbon price. If this rises at or near the discount rate, then temporary storage is not interesting. If on the contrary marginal damages are constant, or there is a backstop technology that caps abatement cost, then temporary storage is nearly equivalent to permanent storage.

Hawkins (2002) notes that, considering the world's fossil fuel reserves as underground stored carbon, the present global emissions from energy use represent an annual leak rate of about 0.1% per year, which is unsustainable. He also points out that the leak rate of the current carbon storage sites are unknown: we can not be sure it is less than one per thousandth per year. The conclusion is that while carbon storage should not be ignored, it should not crowd out other mitigation options, and the upper bound on leak rates should be on below a level of concern given the amount stored.

Dooley (2002) used the MiniCAM 2001 integrated assessment model to examine two leak rates: one percent per year and one per thousandth per year. They conclude that the smaller leak rate does not lead to a substantial impact on required net annual emissions reductions, in line with the findings of Hepple et al. (2002) and Pacala (2002). They also find that one percent leakage per year is likely intolerable, as it represents an unacceptably costly financial burden moved to future generations. The implication is that monitoring technology should progress to the point where it can resolve the fate of injected CO₂ with this level of specificity.

Keller et al. (2002) analyze leakage in an optimal economic growth framework using both a simple analytic model and an numerical integrated assessment model. They conclude that CO₂ storage (at a constant marginal cost of a hundred dollars per ton of C, with a reservoir half-life of two hundred years) could reduce mitigation costs and climate damages considerably, and that a subsidy for the initial non-competitive storage is sound economic policy.

They also introduce the notion of an efficiency factor of storage: for example, a hundred tons of sequestered CO₂ would be worth fifty tons of avoided CO₂ emissions at an efficiency factor fifty percent. This factor decreases when the leakage rate increases or when the energy needed for storage increases. On the other hand, increasing the discount rate tend to increase the storage efficiency.

3 Microeconomics of leakage

This short review of the literature shows that the leakage rates over one percent per year tend to be on the high side, while leakage rates less than one tenth of a percent per year tend to be acceptable. This section uses a simple microeconomic model to discuss the relation between leakage, the discount rate and the relative cost of carbon capture and storage. The argument is based on the equality of marginal costs across substitutable technologies, and will also discuss the energy penalty of capture and storage. This leads to an estimation of a maximal acceptable leakage rate that depends of a plausible estimate of the ratio between the cost of perfect storage —or equivalently non-fossil energy— and that of leaky storage.

3.1 Permanent storage by re-capturing leaks

Consider two technological options to deliver energy without CO₂ emissions:

- The first is to use non-fossil primary energy source so that paying some incremental cost a above the conventional energy price results in one ton of carbon being not emitted in the atmosphere.
- The second option achieves the same result by producing energy burning one ton of carbon from fossil fuels, and then —instead of exhausting it in the atmosphere— capturing and injecting it underground. For the sake of simplicity we start by neglecting the energy needed for capture and storage, we will come back on this assumption later.

Alternatively, one may view the first option as being perfect storage where the second is imperfect.

To achieve the same environmental result as the first, the second option has to offset any carbon that leaks out of underground storage, for example by capturing and storing additional CO₂. If c is the marginal cost to capture one ton of carbon and inject it underground, the net present cost of this technological option will be c plus the cost of offsetting future leaks. The standard way to assess net present value NPV of a flow of costs $x(t)$ occurring over time in the future is to use a parameter called the discount rate δ (similar to an interest rate) and sum up the discounted costs over time (see Portney et al. (1999) for a recent discussion of this standard methodology's limitations in the context of climate change):

$$NPV = \int_{t=0}^{\infty} x(t) e^{-\delta t} dt$$

Assume that leakage is proportional to the amount of carbon stored, and denote λ the annual leakage rate of the underground carbon reservoir. The storage option entails an initial cost of c and a subsequent annual cost of $x(t) = \lambda c$ forever. The total net present cost of the storage option is thus $NPV = c + \frac{\lambda c}{\delta}$, where $\frac{\lambda c}{\delta}$ is the geometric sum of the cost to keep the same total amount of carbon underground by injecting additional CO₂ to make up for leaks.

The question is not to determine which of these two options is cheaper than the other. Both have cost curves with increasing marginal costs. Basic economic reasoning suggests that to minimize the cost of meeting any emission constraint, it is best to spread the effort across the two technologies so that their marginal cost is the same. The economic efficiency condition is thus $NPV = a$, assuming of course the absence of other strategic, environmental or political externalities.

This is why, to compare the two technologies, we determine the ratio $r = c/a$ that corresponds to the economic efficiency condition. This ratio corresponds to the “efficiency factor” recently derived in a similar way by Keller et al. (2002). Economic efficiency implies:

$$r = \frac{\delta}{\lambda + \delta} \quad (1)$$

Intuitively, the ratio is less than unity because leaks make capture and storage less environmentally efficient than abatement. This is why it has to be cheaper by a factor of r in order to be as interesting.

This result shows that as long as the leak rate λ is an order of magnitude lower than the discount rate, then the penalty for leakage is very small (r is close to one). A public discount rate of a few percent per year is usually recognized as a sensible order of magnitude, in line with observed population and macro-economic growth rates in the long term. This implies that storage with leak rates of a few thousandths per year is economically very close to perfect avoided emissions.

If the leak rate is a few percent per year, then sensitivity to the discount rate becomes important. Consider for example a discount rate of four percent per year and a leakage rate of one percent per year. Then $r = 0.8$. Carbon storage should be pushed to the point when its marginal cost is eighty percent of marginal abatement cost. Supposing for example that the value of non-emitted carbon is ten dollars per ton, this lead to a value of temporarily stored carbon of eight dollars per ton of carbon¹. The penalty is not overwhelming.

Another assumption in formula 1 that needs discussion is that the leakage rate λ is constant. Actually, even assuming that carbon capture and storage operates at a small scale in front of the energy system, one can expect the storage conditions to change in the long run as different geologic reservoirs and new technologies are used. Supposing for example that $\lambda(t) = \lambda e^{-\tau t}$, that is a constant decrease at exponential rate τ , then the leakage efficiency ratio becomes:

$$r = \frac{\delta + \tau}{\lambda + \delta + \tau} \quad (2)$$

Intuitively the faster the sinks improve (larger τ), the closer is r to unity. We ignore whether λ can be expected to increase or decrease in the long run.

¹The carbon value decreases but r increases with the discount rate, so the net effect of δ on the dollar value of storage is ambiguous.

3.2 The energy penalty

Carbon capture and storage has another disadvantage compared to abatement: it needs energy. For example, a coal-fired power plant would take an efficiency penalty when fitted with a system to capture the carbon dioxide from flue gases. Herzog (1999) studies show an energy penalty in the 14 to 20 percent range using existing technology, and 7 to 17 percent using 2012 assumptions. The numbers depend largely on the existing energy market conditions, since the penalty is relative to the reference technology for electricity production.

Define the energy penalty μ as follows. To produce the same amount of energy services that would have emitted one ton of carbon in the air, one has to capture and store $\frac{1}{1-\mu}$ tons of carbon underground. Another way to see μ is to say that the carbon capture and storage process uses fossil energy, and thus emits μ tons of carbon in the air per ton of carbon stored underground, so that the net removal from the atmosphere is therefore $1 - \mu$ ton per ton of carbon processed.

The energy penalty makes air capture less interesting than previously. Offsetting leaks by storing more carbon underground would result in the underground stock growing exponentially. But future leaks can also be compensated by abatement instead of storage.

Consider a one-time atmospheric removal of one net ton of carbon, for a storage of $\frac{1}{1-\mu}$ ton underground. The initial cost to do this is $\frac{c}{1-\mu}$. Assume that this store of carbon in the ground declines at a rate λ without being replenished. Leaks get smaller and smaller with time, since the stored carbon depletes at an exponential rate λ , and at date t leakage is $\frac{\lambda}{1-\mu}e^{-\lambda t}$. The cost to compensate for this leakage through abatement is $x(t) = a\frac{\lambda}{1-\mu}e^{-\lambda t}$. Assuming a constant discount rate, leakage rate and energy penalty, the efficiency condition $NPV = a$ leads to:

$$r = \frac{\delta}{\lambda + \delta} - \mu \quad (3)$$

This formula makes explicit the trade-off between the leak rate and the energy penalty of carbon capture. This kind of trade off is likely to be important when comparing different storage options, which would differ both in energy requirements and in leak rates. If the energy penalty is too large, then carbon storage does not make economic sense unless $c < 0$, that is there is a joint benefit to storage (as in CO₂-EOR).

3.3 Application

For a given a and c , the ratio r can be used to determine up to what leakage rate λ the storage option is environmentally as efficient as the abatement option. However, it is necessary to remember that for each technology there is a portfolio of actions that can be ordered by increasing marginal costs along a cost curve.

Freund (2001) published explicit estimates of storage costs curves. Some storage has been achieved at negative costs as an ancillary benefit of enhanced oil recovery. Another way to sequester carbon dioxide, less explored but maybe also profitable, is injection into deep, unminable coal seams because this allows the recovery of the natural gas that was adsorbed at the surface of the coal (Reeves 2002, Wong 2000). Injec-

tion in depleted gas fields is also possible, with maybe the option of CO₂ enhanced gas recovery. Beyond those, the economics of injection into saline aquifers or into the sea are presently even more uncertain. Of course, the curve depends on how the portfolio of actions is delimited, and for each specific technology costs vary at each particular potential underground reservoir with geometry, geology, location and market forces.

There is also a cost curve for producing CO₂ streams, as discussed for example by Johnson et al. (2003). Opportunities at very low cost come as by-products of hydrogen and natural gas production, but quantities are limited. Higher up on the curve, the majority of today's market production comes from natural resources: CO₂ is mined from underground reservoirs such as the Mac Elmo Dome in Colorado. Presently the average delivered price is 10–20 dollars per ton. Herzog (1999) studied the cost of existing carbon capture systems from power plant flue gas, which uses an amine-based absorption technology. He reports mitigation cost in the 20–60 dollars per ton of CO₂ using present-day technologies (the price per ton of carbon is $44/12=3.7$ times higher). Beyond that, Keith et al. (2006) discussed how carbon could be captured directly from the air at over 150 dollars per ton of carbon, for example as a joint product of bio-ethanol energy.

The cost curves show that the acceptability of a leakage rate depends on values of c that may differ between specific applications, and that our example with plausible and significant numbers is just that (an example). For a discount rate of four percent per year and a leakage rate of one percent per year and an energy penalty of 20 percent, then $r = 0.6$. With a five percent discount rate, a two percent leak rate and a fifteen percent energy penalty, the efficiency ratio is still over fifty percent (0.56).

Since there is evidence that some carbon capture and storage options are substantially less expensive than alternatives, this suggests that one percent leakage may be acceptable in some cases. In the electric sector, for example, when large reduction in emissions are requested (greater than 50%), then mitigation using CO₂ capture and storage may be half the cost of mitigation achieved using non-fossil alternatives (Biggs et al. 2001, Johnson et al. 2003).

4 Numerical results in a long run cost-benefit model

We now turn to the long-term implications of leakage. This section explores the consequences for climate policy of leaks in the artificial carbon store, complementing the previous section by taking a more macro-economic perspective on two key issues: non-marginal storage and cost-benefit analysis.

Concerns about possibly large amounts of carbon stored underground in the long run can be quantified using the following orders of magnitude. At the global scale, if industrial carbon management plays a big role in mitigating emissions, then as much as 500 GtC could be stored by 2100. If the average leak rate is only 0.2 percent annually, there would be a 1 GtC per year source undermining CO₂ stabilization. However, storing that much carbon underground by the end of the century means storing 5GtC per year on average, which is several times larger than the annual leakage in the end.

In order to keep all these numbers and other long-term assumptions consistent, we resort to a numerical model. That model also allows us to explore the implications of a

potentially important technology: capturing CO₂ directly from the air. One air capture technology for example could be to use biomass as a fuel for a power plant, capturing and storing the CO₂ in this plant's flue gases.

In this study a simple integrated assessment model, DIAM (Dynamics of Inertia and Adaptability Model), is used to compare optimal global CO₂ strategy with and without air capture, and with or without leaks. The model maximizes the expected discounted inter-temporal sum of inter-temporal utility. DIAM does not represent explicit individual technologies or capital turnover, but does include a representation of the inertia related to induced technical change. The inertia of the worldwide energy system induces adjustment costs, related to the rate of change of abatement.

The DIAM version 2.5 used here² is derived from the version described by Keith and Ha-Duong (2006). This numerical experiment is comparable to the previous section's micro-economic model in that carbon stored underground leaks at a constant annual rate, and two reduction technologies are available: a generic abatement technology; and capture with storage. However, the cost curve for carbon capture and storage is flat because we are interested in costs for non-marginal quantities. As Keith and Ha-Duong (2006) discussed, carbon capture and storage can be modeled as a back-stop technology, that is available at a constant marginal cost of around \$150 per ton of carbon (about half of this is adjustment costs).

This section briefly describes the model, focusing first on the damage function, and then on the mitigation cost functions, before reporting the sensitivity of optimal CO₂ trajectories to variations in the leakage rate and to the possibility of capturing carbon directly from the air.

4.1 The model

The benefits of avoiding climate change, or alternatively the cost of climate impact, is represented using a non-linear damage function (Figure 1). This frames optimal climate policy as a problem of action facing a known threshold of abrupt climate change. While other versions of DIAM represent uncertainty regarding climate and ecosystems sensitivity, DIAM 2.5 was run here in deterministic mode to better focus on the role of leakage.

The impact is a function of atmospheric carbon dioxide concentration lagged twenty years. While it is measured in monetary units, it represents a global willingness to pay to avoid the given level of climate change, including non-market values. The impact at any date is defined as a fraction of wealth at this date. Therefore it scales over time with the size of the economy. The assumption is that, even though a richer economy is structurally better insulated against climate variations than a poorer economy, the overall desire to limit interference with the biosphere increases linearly with wealth.

The model represents emissions abatement occurring by two activities X and Z , each with its own cost function. Activity X represents emissions abatement through conventional existing energy technologies, its marginal cost increases with mitigation, and X is constrained below 1. Activity Z represents carbon capture and storage at

²The GAMS source code is available at <http://www.andrew.cmu.edu/user/mduong>

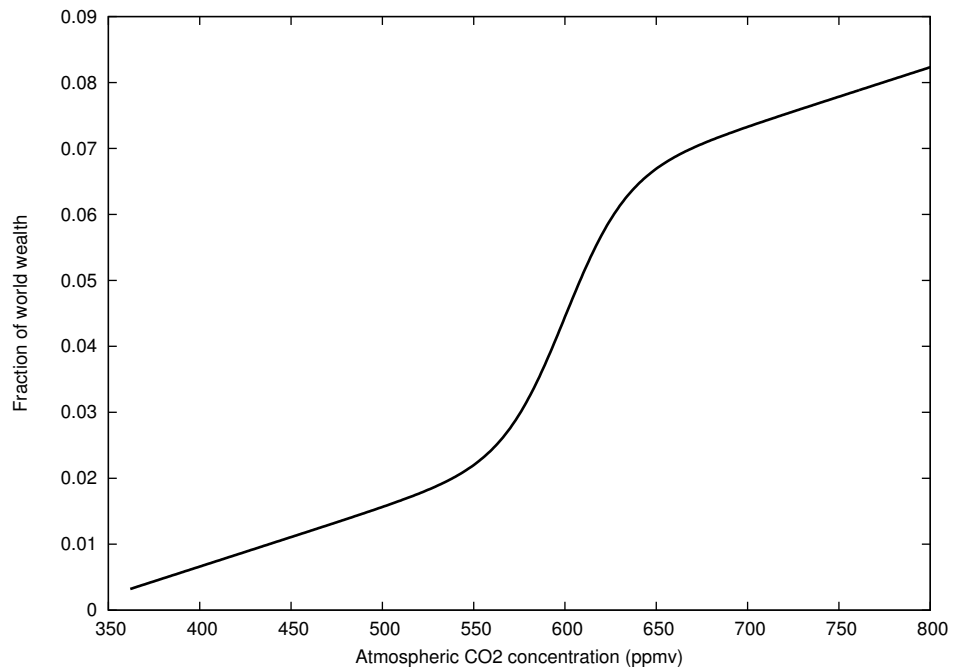


Figure 1: The impact of climate change. Fraction of global wealth lost each year as a function of carbon dioxide concentration, as used in the cost-benefit model DIAM version 2.5. Damage depends on concentration 20 years before and is assumed to be zero in 2000.

Activity (Unit)	Total cost = \$	Base cost \$/tC	×	Scale tC	×	Multiplier (dimensionless)
Conventional abatement	$C_X =$	2.45% GWP (t_0)		$\frac{E^{\text{ref}}}{E^{\text{ref}}(t_0)}$		$X^2 + (\tau \dot{X})^2$
Backstop Carbon capture+storage	$C_Z =$	75 \$/tC		ZE^{ref}		$1 + (\tau \dot{Z})^2$

Table 1: The cost of reducing carbon emissions in DIAM 2.5 for each activity. Gross World Production (GWP) was about $\$ 18 \times 10^{12}$ for the base year. All base costs decline at an autonomous technical progress rate of 1 per cent per year. The $\tau = 50$ yr inertia parameter in adjustment costs is the characteristic time of the world’s energy system.

constant marginal cost. The unavailability of air capture is represented as the constraint $X + Z < 1$, stating that the total abatement can not exceed the overall demand for energy in the baseline. This constraint can be relaxed to represent the possibility that Z captures the CO_2 directly from the air, as discussed by Keith and Ha-Duong (2006).

Before leaks, anthropogenic carbon emissions at any given time are $E^{\text{landuse}} + (1 - X - Z)E^{\text{ref}}$. Land use emissions are exogenous and considered irreducible. In addition, the underground reservoir S leaks at annual rate λ into the atmosphere. The energy penalty on carbon capture and storage is $\mu = 15\%$, so an activity level Z corresponds to an increase of the underground stock by $\frac{Z}{1-\mu}E^{\text{ref}}$.

Table 1 displays the cost of achieving mitigation activities X and Z . The cost of each activity depends both on its scale X or Z , and on the rate at which it is being increased.

Calibration of cost functions were unchanged from the previous version, and are comparable to the DICE-98 model by Nordhaus et al. (2002). Ignoring adjustment costs, activity X incurs quadratic abatement costs up to full abatement. This leads to a marginal carbon price increasing linearly. In marginal terms, the order of magnitude is a \$100 carbon tax for a 20% abatement of world emissions, a common ballpark number.

4.2 Results

Results are displayed numerically Table 2 and graphically Figure 2. Figure 2 shows two variables: global anthropogenic carbon emissions (excluding leakage) on the top panel, and carbon dioxide atmospheric concentration on the bottom panel. The top dashed curve corresponds to a business as usual reference scenario. The continuous line corresponds to the Table 2’s first row (no leak, no air capture) while the dashed line next to it corresponds to Table 2’s next to the last row (leak rate 0.5 percent per year, air capture available).

The results displayed in figure 2 illustrate the model calibration. The overall shape of the optimal trajectories tells the following plausible story. During the next few

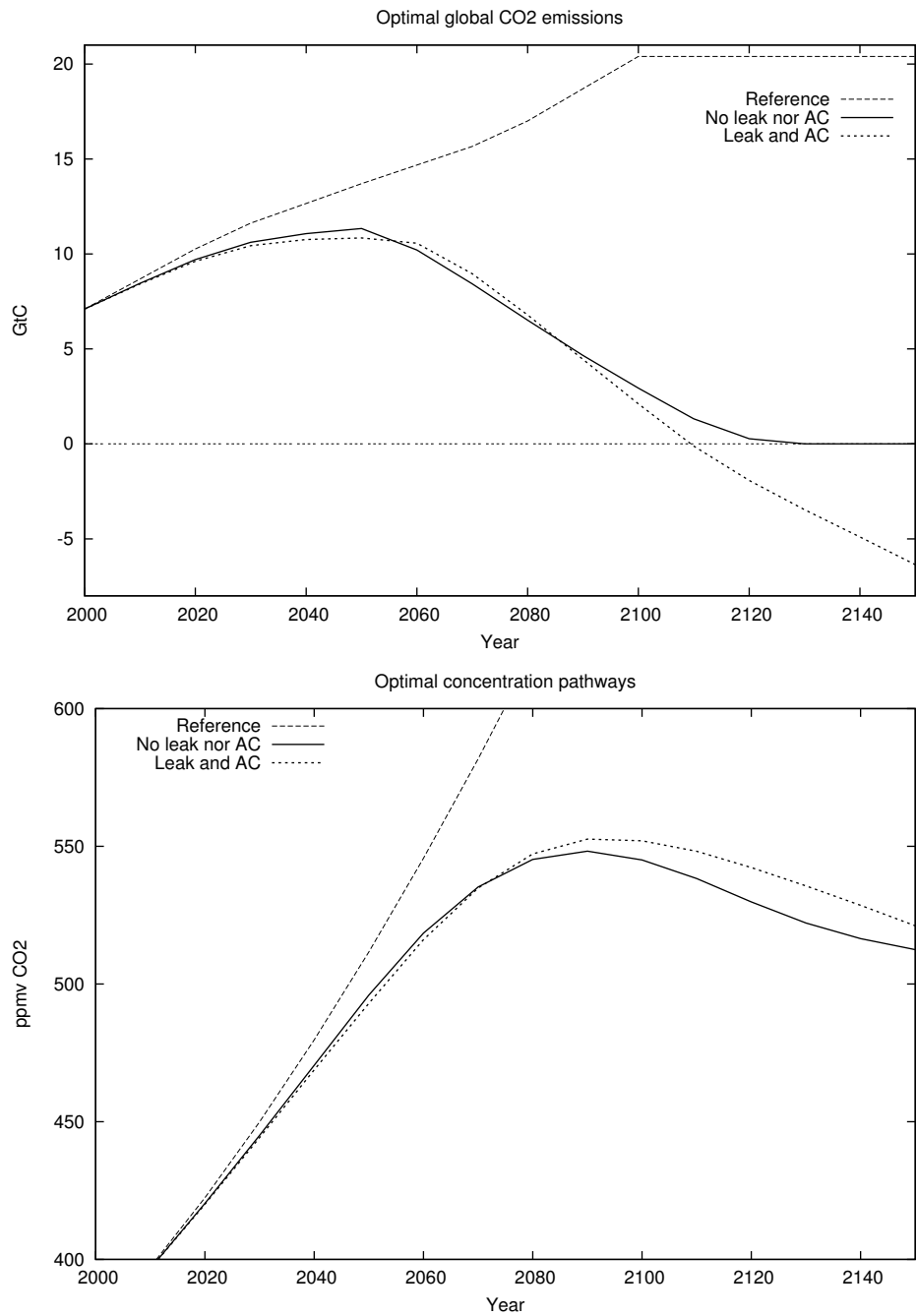


Figure 2: Optimal CO₂ trajectories. Top panel, global carbon emissions, not including emissions from leaks due to underground storage. Bottom panel, atmospheric CO₂ concentration in parts per million.

Air capture?	Leak rate (%/yr)	Optimum in 2050		Optimum in 2150		
		Abatement X %	[CO ₂] ppmv	Abatement X %	Storage + Z %	[CO ₂] ppmv
No	0	17	496	52	47	512
No	0.1	18	494	61	38	525
No	0.5	23	491	93	6	533
No	1	23	490	100	0	529
Yes	0	17	496	58	57	494
Yes	0.1	17	495	61	54	507
Yes	0.5	20	492	86	57	521
Yes	1	23	490	100	0	529

Table 2: Results and sensitivity analysis. Optimal levels of emissions abatement X are given as a percentage of baseline emissions. The atmospheric CO₂ concentration M is in parts per million. The annual amount of carbon capture and storage Z is given as a percentage of baseline emissions, and is zero in 2050 for all scenarios. The possibility of capturing carbon directly from the air (lower part of the table) is represented by relaxing the constraint $X + Z < 100\%$ in the optimization program.

decades, there will be a slow departure from current trends, because of the considerable inertia in the world’s energy system. Late in this century, the atmospheric carbon dioxide concentration stabilizes below what constitutes in this model a soft ceiling at around 550 parts per million. In the next century, the atmospheric carbon dioxide concentration will decline.

Our point is not to discuss the desirability of this storyline in itself. Rather, the model is used to study the sensitivity of optimal trajectories to two parameters: the leak rate and whether the backstop technology can capture carbon from the atmosphere. Results, presented Table 2, were remarkably insensitive to the value of the energy penalty parameter μ so this parameter is kept constant in the simulations.

The table’s rows correspond to various leak rates with and without the availability of air capture. The columns show (in 2050 and 2150) three variables: the percentage of abatement using conventional technologies X ; the percentage of abatement using the backstop Z and the atmospheric CO₂ concentration M .

First consider the effect of leakage in the absence of air capture. This corresponds to the top half of Table 3, or technically the constraint that $X + Z$ can not go over 100% of reference emissions. We explored leakage rates ranging from zero to one percent per year. In 2050 the backstop technology Z is not used in any scenario. It is because at this date, the marginal cost of X has not risen to the backstop’s cost. The fact that X differs across rows for this date reminds us that the model is finding a global optimum and is thus forward looking. Since it optimizes intertemporally, $Z = 0$ does not imply that X should be the same across all four rows.

The model sensibly finds that the larger the leakage rate, the smaller the carbon capture Z , and the larger the abatement X should be. This applies at all periods. We find that with perfect storage, the amount of carbon capture is lower than but comparable to the amount of abatement. This remains true with a one tenth of a percent leakage

rate. Carbon capture plays a marginal role at 0.5 percent leak rate, and does not enter the optimal technology mix at all at any date with a 1 percent per year leak.

Consider now the atmospheric concentration M . Table 2 suggests that optimal M in 2050 and in 2150 varies in opposite directions when increasing the leak rate. The intuitions behind this result is that a zero leak rate implies the availability of a perfect long term pollution sink. This in turn makes it cheaper to control CO₂ emissions. That has two effects on the optimal trajectories. In the long run the optimal balance of costs and benefits is tilted toward a cleaner environment. At the same time, the optimal burden sharing is also tilted toward future generations: abatement effort in the the first periods is comparatively lower.

How does this change when allowing for air capture? The lower half of Table 2 presents results where the constraint $X + Z < 100\%$ is relaxed. As the top panel in the figure shows, net emissions indeed become negative around 2110 on the optimal path. As the table shows, in 2150 this ($X + Z$ greater than 100%) remains true for the lower three leakage rates. Overall, the qualitative results presented above remain the same: more leakage implies less reliance on carbon capture and storage.

Compared to the no-air capture scenarios, there is more carbon storage everywhere along the way, and ultimately in 2150 the atmospheric concentration is lower. Air capture also pushes up the acceptable leak rate to 0.5 percent per year. This next-to-the-last row illustrates a scenario where CO₂ stored underground contributes significantly to the emissions, about 10GtC per year, but that source is actively offset by capturing carbon from the air even through most (85%) of the energy system is carbon free.

5 Concluding remarks

5.1 Policy implications for the value of carbon

Assuming that market-based instruments will be used implementing a carbon emissions reduction policy, how would carbon storage fit within the environmental regulatory framework?

The IPCC defined emission trading as ‘a market-based approach to achieving environmental objectives that allows those reducing greenhouse gas emissions below what is required to use or trade the excess reductions to offset emissions at another source inside or outside the country’. Imagine for example an operator owning two power plants. In the first plant A the operator can reduce emissions easily, but the other plant B uses a different technology and it is more expensive to reduce emissions there. Under a flexible regulation regime, if the operator was ordered to reduce its plants’ overall emissions by 10 percent, then he would be allowed to concentrate his efforts on A, go way above 10 percent, and assign the excess reduction to the plant B. Emission trading extends this flexibility to situations where plants A and B are not owned by the same firm.

Firms engaged in carbon capture and storage clearly have a role to play in this market for certificates of emissions reduction or, in less diplomatic language, pollution permits. We assert that because of leakage and the energy penalty, one ton stored underground should correspond to less than one ton of carbon permanently removed

from the atmosphere. With the usual caveats about the efficient markets assumption, about the absence of externalities and about discounting, the ratio r derived in this paper can be interpreted as the socially desirable ratio for discounting carbon storage.

The energy penalty should not be left out of the picture, or one risks creating the opportunity to make money by simply moving carbon up and down. In an economy where carbon already has a price reflecting the climate externality, then storage projects already internalize the energy penalty. In this situation they should be regulated using Equation 1. It is conceivable however that a firm involved in carbon storage faces a carbon price not reflecting the climate change externality. For example energy intensive industries have obtained a differential treatment in some countries. In this situation or for a carbon storage project that occurs in a country not controlling emissions at all, for example as a Clean Development Mechanism / Joint Implementation project, Equation 3 should be used instead.

5.2 Conclusion

This paper examined leakage of artificially stored CO₂ from an economic perspective, using first a cost-efficiency microeconomic model, and then a global cost-benefit integrated assessment model.

Leakage of stored carbon is at heart a problem of inter-temporal distribution of abatement costs and benefits. Having decided to mitigate global warming for the benefit of future generations, the present generation should allocate its efforts as efficiently as possible across the various technological options. This is why in a normative economics analysis the discount rate plays the central role, and gives the numeric anchor needed to assess what is an acceptable leakage rate.

The simplest interpretation of our results is that leakage rates one order of magnitude below the discount rate are negligible. In line with previous findings from the literature reviewed, the numerical simulations presented in this paper found that longer than a thousand years is practically as good as infinity. Storage with residence time as short as a few hundred years may still be valuable.

The microeconomic analysis provides a more detailed answer for higher leakage rates in term of storage efficiency ratio r . We use this ratio for projects that remove carbon only temporarily from the atmosphere, to adjust the credit they can claim and be free from further liabilities from leakage. Assuming a public discount rate δ , a leakage rate λ then a project should be credited only the fraction $\frac{\delta}{\delta+\lambda}$ of the carbon value initially injected. If the project does not internalize the climate externality in its energy prices, then the energy penalty term μ should be subtracted from this ratio.

These results hold even for one-time storage opportunities, such as enhanced oil recovery. With a one percent annual leak rate and a one to four percent discount rate, the economic efficiency ratio is between fifty to eighty percent. This is not overwhelming.

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